### **Buckinghamshire County Council**

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# Agenda

### Cabinet

Date: Monday 23 April 2018

Time: 10.30 am

Venue: Mezzanine Rooms 1 & 2, County Hall,

Aylesbury

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- 1 Apologies for Absence
- 2 Declarations of Interest

3 Minutes 3 - 8

The minutes of the meeting of the Cabinet held on Monday 5 March 2018 to be confirmed as a correct record and signed by the Leader

4 Hot Topics



5	This provides an opportunity for Members to ask questions to Cabinet Members	
6	Forward Plan for Cabinet and Cabinet Members For Cabinet to consider the Forward Plan	9 - 24
7	Cabinet Member Decisions To note progress with Cabinet Member Decisions	25 - 30
8	Select Committee Work Programme & Inquiry Work Programme For Cabinet to consider the Select Committee Work Programme	31 - 42
9	Modern Slavery Inquiry For Cabinet to consider report and recommendations	43 - 70
10	Direct Care and Support Services For Cabinet to consider report and recommendations	71 - 78
11	Date of the Next Meeting 21 May 2018	

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For further information please contact: Rachel Bennett on 01296 382343

Members:	Martin Tett (Leader)	
	Mike Appleyard	Cabinet Member for Education & Skills
	Noel Brown	Cabinet Member for Community
		Engagement & Public Health
	Bill Chapple OBE	Cabinet Member for Planning &
		Environment
	John Chilver	Cabinet Member for Resources
	Lin Hazell	Cabinet Member for Health & Wellbeing
	Mark Shaw	Deputy Leader & Cabinet Member for
		Transportation
	Warren Whyte	Cabinet Member for Children's Services

### **Buckinghamshire County Council**

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# **Minutes**

**Cabinet** 

Date: 5 March 2018

Venue: Mezzanine Rooms 1 & 2, County Hall, Aylesbury

Time: 10.40 am to 12.06 pm

### **MEMBERS PRESENT**

Mr M Tett (in the Chair).

Mr M Appleyard, Mr N Brown, Mr W Chapple OBE, Mr J Chilver, Lin Hazell, Mr M Shaw and Mr W Whyte

### OTHER MEMBERS IN ATTENDANCE

Mrs P Birchley

### **OFFICERS IN ATTENDANCE**

Ms N Beagle, Mr R Ambrose, Ms S Ashmead, Ms R Shimmin, Ms L Forsythe and Mr O Milambo

### 1 APOLOGIES FOR ABSENCE

None.

### 2 DECLARATIONS OF INTEREST

None.

### 3 MINUTES

The minutes of the meeting held on 12 February were agreed to be an accurate record and signed by the Leader.



### 4 HOT TOPICS

Cabinet's attention was brought to the following;

**Deputy Leader and Cabinet Member for Transportation;** Thanked the winter maintenance team and all local residents who had helped TfB to keep the County moving during the recent freezing weather. Cabinet also globally thanked all services and residents for the support provided during the difficult weather and their commitment to continue to provide seamless services. It was confirmed that thank you letters would be sent out accordingly. It was noted pothole repairs would begin to be made once the weather conditions have improved.

**Cabinet Member for Childrens Services**; Two fostering events were being held in March 2018, residents were encouraged to attend to find out more information about Fostering. More details could be found via the County Council website or by Freephone 08001601900.

Cabinet Member for Community Engagement and Public Health; Noted that the County Council had received recognition by central Government for the work undertaken to improve the Health and Wellbeing of residents within Buckinghamshire.

Cabinet Member for Health & Wellbeing; Paid tribute to all local residents who helped during the cold weather including groups of residents who owned 4x4 vehicles, who had helped to clear roads which enabled vulnerable adults to be reached.

**Leader**; It was advised an announcement had been made today by Prime Minister Teresa May on the housing agenda to address the housing crisis. It was advised this would have significant implications for Buckinghamshire, and the way in which local plan authorities would meet demand as at present there was not enough affordable housing being built.

It was also noted that the Department of Education had appointed the Non-Executive Commissioner for the County Council, following the Ofsted review. It was confirmed this was a normal process and further details would be released in due course.

### 5 QUESTION TIME

None.

### 6 FORWARD PLAN FOR CABINET AND CABINET MEMBERS

Cabinet noted the report.

### 7 CABINET MEMBER DECISIONS

Cabinet noted the report.

### 8 SELECT COMMITTEE WORK PROGRAMME & INQUIRY WORK PROGRAMME

Cabinet noted the report.

### 9 Q3 COUNCIL PERFORMANCE REPORT

Portfolio updates were provided as follows;

#### Leader

It was noted that work continued to improve the fibre connectivity within the County to
ensure at least 95% rollout. Rural areas would make up the majority of the final 5% and
investigations continued to determine how this could be provided to such areas which
were difficult to reach.

### Community Engagement & Public Health

- The percentage of residents invited to NHS health checks; it was confirmed that Buckinghamshire continued to place above the national benchmark including above UK England and remained ahead of the curve. It was noted staff changes and pressures of primary care had impacted on the numbers.
- The Public Healthcare Team continued to encourage residents to take part in health checks, this included being creative and visiting residents in their local area to carry out health checks locally.
- Smoking cessation metric it was confirmed this metric reflected the national trend. The service continued to target those who were hard to reach, it was also noted that smoking in general had decreased which was largely due to the popularity of ecigarettes.

### **Health & Wellbeing**

- Timely transitions & percentage of placement clients receiving annual review; it was noted there were significant variations on both areas which were concerning. Performance had at times been low and the service had commissioned a detailed review by the Business Intelligence team to radically improve the performance.
- Adults with learning disabilities who live within their own family; the service were looking
  at how to develop facilities to enable independent living. The New Hughenden living
  area was a great opportunity to look at transitioning to a more supported living
  environment.

### **Childrens Services**

- Repeat referrals; it was noted these had improved over the previous two quarters which
  was positive and showed progress was moving in the right direction. Repeat referrals
  were indicative of some of the deep seated issues of the system, which the team were
  working hard to address.
- An Action plan had been devised to improve the children protection plan process.

- It was confirmed the percentage of care leavers in employment or training had increased to 65% which was positive. This would continue to be monitored through the Corporate Parenting Panel.
- It was a fair assumption that the action plan put in place following the Ofsted visit would have a positive impact on each area.

#### **Education & Skills**

- Phonics; variance from target reflected the need to share good practice with every school in the County and to identify those which required more support. A project was underway to improve this and to increase the performance of both indicators. There remained a gap between disadvantaged and mainstream pupils which would need to be addressed. It was noted in the past the service had hidden behind the good performance in mainstream schools but that now focus was strongly on identifying and getting into those not performing quite so well, although this was not an easy trend to change. It was noted the earliest element of schooling and to a large extent at the preschool stage services should be identifying where there difficulties are and building on these to ensure these children go into primary schools without issue.
- Education, Health, Care plans (EHCP's) were the new version of the previous "statements".
   There was an objective to complete the transition of the old to new model by the end of March 2018 and the service was confident this could be achieved.

### Resources

- Reduced revenue expenditure through service efficiencies; it was confirmed this metric
  referred to the Council as a whole. This had slightly fallen short of meeting the savings
  target and the Health and Wellbeing had failed to meet its ambitious target which was
  reflected in the figures.
- It was noted the resources budget had exceeded its revenue target.

### Planning & Environment

- 75% of residents were committed to recycling.
- Recycling China were banning importation of plastics, which would be a challenge for the
  national recycling agenda, however residents were encouraged to maintain focus and to
  continue recycling. It was noted that Buckinghamshire's plastic was sold within the County
  and therefore the China issue should not bear any impact locally.
- The Energy from Waste plant continued to bring in income which helped the County Council to balance front line service budgets.
- Public satisfaction currently remained at amber, and the service were working to push this
  to green. It was noted there was a four year capital programme in place aiming to improve
  Rights of Way.

### **Transportation**

- Delivery of congestion free infrastructure was being explored.
- Welcomed publically supporting the route that follows the A418. It was noted a decision would be taken by Highways England and the Department of Transport.

### Recommendation

Cabinet is asked to:

- 1. Come to a view on how the organisation is performing
- 2. Take action to improve performance where necessary

#### **RESOLVED**

Cabinet NOTED the report.

## 10 PROPOSED RESTORATION OF FORMER LANDFILL SITE - THORNEY PARK, IVER

Mr J Chilver, Cabinet Member for Resources and Mr O Milambo, Deputy Head of Strategic Assets presented the report. During discussion key points were highlighted as follows:

- The proposed site covered 22 hectares.
- There would be little maintenance and unlike other country parks the area had limited prospects for generating income.
- The proposal over 6 years was to import spoil directly from the railway line. Plans had been consulted extensively with local parties and contractors would be required to fully engage with the Development Control planning process prior to any formal decision being made.
- Productive discussions with local residents had taken place to confirm that spoil would come directly into the park by rail.
- It was suggested that a substantial endowment would be provided also to ensure that
  the park was maintained going forward. Also that a community forum be formed to help
  to reshape the future of the park and meet the needs of local residents and the wider
  community.
- It was noted that during the consultation by Heathrow LTD, there had been expressions of interest that flood water could be stored at the site, which would leave it unusable for residents. It was therefore suggested that the plans outlined in the report would be a better outcome.
- It was commented that during improvements noise from the M25 could be reduced and the Colne Valley trail and river that ran through the park could both be improved to make the area a more enjoyable place to visit.

During confidential discussion pros and cons were scrutinised.

### Recommendation

### That Cabinet:

- 1. Approve the Restoration Project as outlined in this report.
- 2. Approve the preferred Contractor.
- 3. Authorise the Cabinet Member for Resources to sign off agreed terms for the Option to Lease and the Lease should Planning Permission be granted.
- 4. Allow the Council to enter into agreements to facilitate completion of the Lease.

### **RESOLVED**

Cabinet APPROVED the above recommendation and asked that the three caveats below be included;

- Provision of an endowment
- Rail delivery only
- A Community forum be established to reflect the views of local residents

### 11 EXCLUSION OF THE PRESS AND PUBLIC

### **RESOLVED**

That the press and public be excluded for the following item which is exempt by virtue of Paragraph 3 of Part 1 of Schedule 12a of the Local Government Act 1972 because it contains information relating to the financial or business affairs of any particular person (including the authority holding that information)

# 12 CONFIDENTIAL DISCUSSION PROPOSED RESTORATION OF FORMER LANDFILL SITE - THORNEY PARK, IVER

Cabinet discussed the confidential appendix.

### 13 DATE OF THE NEXT MEETING

26 March 2018.

MARTIN TETT
LEADER OF THE COUNCIL

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# Agenda Item 6

## CABINET/CABINET MEMBER FORWARD PLAN

Item	Description	Local Members	Member(s) / Contact Officer	Comments
	Cabinet 23 April 20	18		
Modern Slavery Inquiry	Follow-up from 19th February Cabinet meeting		Steven Lambert, County Councillor / Kama Wager	First notified 20/2/18
Services directly provided by Adult Social Care	The strategic approach and principles for the provision of care services for adults that are directly provided by Buckinghamshire County Council.		Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 13/3/18
	Cabinet 21 May 20	18		
Parking Delivery Plan	This document sets out a revised delivery plan for managing and delivering the Buckinghamshire County Council's Vision for Parking.		Deputy Leader & Cabinet Member for Transportation / Dave Roberts	First notified 24/1/18
Acquisition of Investment Properties	Potential acquisition of Investment Property - if required		Cabinet Member for Resources / Oster Milambo	First notified 14/9/17 Likely to contain confidential appendices
Education and Skills Strategy	To endorse and agree the Education and Skills Strategy following a consultation with parents/carers, schools and the wider educational community and other key stakeholders.		Cabinet Member for Education and Skills / Maria Edmonds	First notified 14/9/17

Item	Description	Local Members	Member(s) / Contact Officer	Comments	
Cabinet 18 June 2018					
Adult Services Update	An update on the national, regional and local developments in relation to Adult Social Care and support activity taking place to further improve Adult Social Care services in Buckinghamshire.		Cabinet Member for Health and Wellbeing / Gillian Quinton	First notified 28/12/17	
Children's Services Update	6-monthly update		Cabinet Member for Children's Services / Tolis Vouyioukas	First notified 19/2/18	
Highway Services Policy	The Highway Services Policy sets out the organisation's risk-based approach and describe how its Service Levels are mapped against the Council's Strategic Aims and Objectives. This is required to align the organisation to the principles of the latest Code of Practice - Well Managed Highways. The new code requires Service Levels to be based on local needs and priorities and requires authorities to manage their service and network risks.	All Electoral Divisions	Deputy Leader & Cabinet Member for Transportation / Keith Carpenter	First notified 28/3/18	
Q4 Council Performance Report	How the Council has performed in Quarter 4 (January, February, March).		Leader of the Council / Sarah Ashmead	First notified 14/6/17	
Youth Justice Strategic Plan	Cabinet to agree the Youth Justice Strategic Plan		Cabinet Member for Children's Services / Oliver Foxell	First notified 19/2/18	

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Item	Description	Local Members	Member(s) / Contact Officer	Comments
	Cabinet 9 July 20	18		
CSC&L Select Committee - Permanent Exclusions Inquiry	For Cabinet to consider the report and recommendations of the Children's Social Care and Learning Select Committee inquiry into reducing permanent exclusions from school.		Dev Dhillon / Sarah Hawkswood	First notified 22/2/18
Cultural Strategy	To agree a partnership Cultural Strategy for Buckinghamshire		Cabinet Member for Community Engagement and Public Health / Gillian Quinton	First notified 23/6/17
	Cabinet 10 September	r 2018		
	Cabinet 22 October 2	2018		
	Cabinet 12 November	r 2018		
	Cabinet 10 December	2018		
Adult Services Update	An update on the national, regional and local developments in relation to Adult Social Care and support activity taking place to further improve Adult Social Care services in Buckinghamshire.		Cabinet Member for Health and Wellbeing / Gillian Quinton	First notified 28/12/17
Children's Services Update	6-monthly update		Cabinet Member for Children's Services / Tolis Vouyioukas	First notified 19/2/18

Item	Description	Local Members	Member(s) / Contact Officer	Comments
April 2018 Cabinet Mem	ber Decisions			
Cabinet Member for Communi	ty Engagement and Public Health			
Buckinghamshire Physical Activity Strategy	A multiagency physical activity strategy for Buckinghamshire to provide clear guidance to multiagency strategic leads, policy makers, commissioners and providers across different areas of responsibility to help drive the increase in physical activity levels of Buckinghamshire residents, with a particular focus on those who are currently inactive.		Cabinet Member for Community Engagement and Public Health / Jane O'Grady	First notified 21/2/18
Registration Service Fees for 2019-2020	Non-statutory fees to be charged for Registration Service activities up to 2020		Cabinet Member for Community Engagement and Public Health / Wendy Morgan- Brown	First notified 12/12/17
Review of Mobile Library services	To consider the findings of the public consultation on mobile library services and agree future service arrangements.	All Electoral Divisions	Cabinet Member for Community Engagement and Public Health / David Jones	First notified 7/12/17

Item	Description	Local Members	Member(s) / Contact Officer	Comments		
Cabinet Member for Education	Cabinet Member for Education and Skills					
Denham Village Infant School	The Local Authority and governing board are consulting the local community on a proposal that from September 2018 the school becomes a ½ form entry all-through primary school. If the proposal was implemented children would stay at the school until the end of Key Stage II until they transferred to a secondary school and there would no longer be the automatic option of children transferring at KSII to Denham Green E-Act Academy. The consultation will run from 20 October 2017 through to 8 December 2017. Parents, the local community, nearby schools and other interested parties are being made aware of the consultation. Depending on the outcome of the consultation and if the necessary funding and planning permission is gained the next step would be the publication of a statutory notice followed by a four week representation period for people to support, comment on or object to the proposal.	Denham	Cabinet Member for Education and Skills / Andrew Tusting	First notified 19/10/17		
Great Kimble Church of England School	A proposal that the school expands from September 2018 from being an infant school to become a combined primary school admitting children from 4 to 11 years of age. The school currently admits children from 4 to 7 years of age.	Ridgeway East	Cabinet Member for Education and Skills / Andrew Tusting	First notified 22/2/17		
Cabinet Member for Education and Skills and Cabinet Member for Resources						
Allocation of grant for Supported Internships	The Department for Education provided funding for specific purposes, but these were not ring-fenced grants. This report seeks to release £86,844 to Education to develop supported internships for young people with special educational needs and disabilities.		Cabinet Member for Education and Skills, Cabinet Member for Resources / Sarah Callaghan, John Hickson	First notified 27/3/18		

Item	Description	Local Members	Member(s) / Contact Officer	Comments		
Cabinet Member for Health an	Cabinet Member for Health and Wellbeing					
Adult Social Care Strategy	The ASC Strategy outlines the Council's approach to helping people maintain independence and developing services which are sustainable in the long term.		Cabinet Member for Health and Wellbeing / Clare Capjon	First notified 26/2/18		
Supporting the Care Market: Adult Social Care Proposal for Fee Increases 2018-19	Annual response to care market pressures from suppliers		Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 13/4/17		
Community Meals	To explore future options for the service.		Cabinet Member for Health and Wellbeing / Anne Cooney	First notified 1/2/18 May contain confidential appendices		
Direct Payment Policy	Cabinet Member to agree the Direct Payment Policy		Cabinet Member for Health and Wellbeing / Marcia Smith	First notified 29/3/17		
Funding for Hughenden Gardens Village	A cabinet member decision is required for BCC to underwrite the costs of the care team at Hughenden Gardens Village	Downley; Terriers & Amersham Hill	Cabinet Member for Health and Wellbeing / Christopher Reid	First notified 23/11/17 May contain confidential appendices		
Re-commissioning of 6 Supported Living Services in Buckinghamshire	Re-commissioning of 6 Supported Living Services in Buckinghamshire		Cabinet Member for Health and Wellbeing / Christopher Reid, Lisa Truett	First notified 8/6/17		
Respite provision	Proposal for re-provision of residential respite for people with multiple and complex disabilities in Buckinghamshire		Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 4/1/18		
Short Breaks for Adults	Policy for the provision for respite care for adults in Buckinghamshire		Cabinet Member for Health and Wellbeing / Suzanne Westhead	First notified 18/1/18		

Item	Description	Local Members	Member(s) / Contact Officer	Comments
Cabinet Member for Planning	and Environment			
Extension to Rights of Way Improvement Plan	Extension of current Rights of Way Improvement Plan(which runs out in 2018) to allow time for document to be refreshed and updated and consultation to be undertaken.		Cabinet Member for Planning and Environment / David Sutherland	First notified 12/6/17
Land Drainage Enforcement Policy	Approval of Land Drainage Enforcement Policy as part of BCC's role as Lead Local Flood Authority		Cabinet Member for Planning and Environment / David Sutherland	First notified 22/2/17
Memorandum of Understanding to support the management of Unauthorised Encampments in Buckinghamshire	Memorandum of Understanding to support the management of Unauthorised Encampments in Buckinghamshire between: Aylesbury Vale District Council Buckinghamshire County Council Chiltern District Council South Bucks District Council Wycombe District Council Thames Valley Police		Cabinet Member for Planning and Environment / David Sutherland	First notified 28/3/18

Item	Description	Local Members	Member(s) / Contact Officer	Comments
Cabinet Member for Resource	<u>es</u>			
Mansfield Farm, Iver - Proposed 49.5MWh Battery Project	It is proposed that a development area of 1.05Ha of land at Mansfield Farm, Iver is to be leased out by Bucks County Council for use as a power and/or storage generation station with ancillary facilities	Iver	Cabinet Member for Resources / Marion Mayhew	First notified 9/3/18 May contain confidential appendices
People Strategy	This strategy incorporates the revised People Strategy and the wider Workforce Plan for Council employees and aims to capture all Business Units and the HQ Functions. The People Strategy will be supported by a number of key work streams most of which are already underway. An action plan has been developed to help review and report on the impact/delivery of the Strategy.		Cabinet Member for Resources / Gillian Quinton	First notified 18/8/16
Temporary / Agency staffing contract	BCC awarded a contract to Pertemps via Eastern Shire Purchasing Organisation's (ESPO) MSTAR framework in March 2012. A new contract with Pertemps was then awarded in March 2015.  The BCC contract with Pertemps is due to expire on 31st March 2018, although it does allow an extension of a further 12 months to March 2019. This decision recommends the preferred temporary agency staffing procurement option.		Cabinet Member for Resources / Sarah Murphy-Brookman	First notified 21/12/17
Transfer of Land at Spade Oak, Marlow	The transfer of land held by Buckinghamshire County Council as Trustee of the Thameside Preservation Trust to new Trustees. The land was purchased with monies raised by public subscription and is to be preserved for the benefit and recreation of the public.	Marlow	Cabinet Member for Resources / Linda Forsythe	First notified 6/4/17

Item	Description	Local Members	Member(s) / Contact Officer	Comments		
Deputy Leader and Cabinet M	Deputy Leader and Cabinet Member for Transportation					
A412 Uxbridge Road / Black Park Road junction	Consultation to implement changes to the existing road layout to reduce collisions by a 'No Right Turn' ban from Black Park Road, a 'No U turns' ban for southbound traffic on the A412, a reduction in the existing speed limit for northbound vehicles on A412 from 60mph to 50mph with a reduction to one lane through the Black Park Road junction.	Iver; Stoke Poges & Wexham	Deputy Leader & Cabinet Member for Transportation / Trevor Bonsor	First notified 28/11/17		
A413 Buckingham Road, Winslow - Zebra crossing	Proposal to install Zebra crossing, near Station Road, Winslow.	Winslow	Deputy Leader & Cabinet Member for Transportation / Paul Roberts	First notified 18/1/18		
Addington Road, Buckingham - Traffic Reduction Scheme	Proposal to introduce a scheme consisting of a series of speed cushions and a No Entry / One Way movement Traffic Regulation Order to reduce volume / speed of traffic using Addington Road, Buckingham	Buckingham East	Deputy Leader & Cabinet Member for Transportation / Sian Thomas	First notified 17/11/17		
Beaconsfield cycleway	Proposed shared cycleway. Upgraded of existing footway, between Grenfell Road and Ledborough Lane.  3 week Consultation to commence 03 March 2017.	Beaconsfield	Deputy Leader & Cabinet Member for Transportation / Adrian Lane	First notified 28/2/17		
Beaconsfield Waiting Restrictions	Proposed waiting restriction measures 'No waiting at any time' (double yellow line restrictions) on various roads in Beaconsfield.	Beaconsfield; Gerrards Cross; Penn Wood & Old Amersham	Deputy Leader & Cabinet Member for Transportation / Mark Averill	First notified 12/3/18		
Chalfont St Peter Waiting Restrictions	Proposed introduction of No waiting at any time (Double yellow line) waiting restriction at junction of North Park and Packhorse Road, Chalfont St Peter	Chalfont St Peter	Deputy Leader & Cabinet Member for Transportation / Mark Averill	First notified 9/3/18		

Item	Description	Local Members	Member(s) / Contact Officer	Comments
Chepping Wye Valley Waiting Restrictions			Deputy Leader & Cabinet Member for Transportation / Shaun Pope	First notified 19/6/17
Cryers Hill Layby Parking/Weight Restrictions and Clearway	That the Cabinet Member for Transportation approves to; - Impose Pay	Ridgeway East	Deputy Leader & Cabinet Member for Transportation / Peter Smyth	First notified 1/3/18
Developer Funding Programme (TEE): Financial Year 2017/18	Update on 2016/17 programme and seeking approval for a proposed programme of 2017/18 schemes funded through developer contributions.		Deputy Leader & Cabinet Member for Transportation / John Rippon	First notified 10/2/17
Gerrards Cross Waiting Restrictions	Proposed various waiting restriction measures 'No waiting at any time' (double yellow line restrictions) Limited Waiting (Single yellow line restrictions) Resident Permit Parking and Disabled Parking Bay within Gerrards Cross	Denham; Gerrards Cross	Deputy Leader & Cabinet Member for Transportation / Mark Averill	First notified 9/3/18
High Wycombe Town Centre Masterplan - Phase 5 Consultation Decision	A Cabinet Member Decision for Phase 5 & 6 design following a formal consultation period in November 2017	Abbey	Deputy Leader & Cabinet Member for Transportation / Ben Fletcher, Ian McGowan	First notified 18/10/17
Reclassification Order, Bellingdon Road and Townsend Road, Chesham	A short section of Bellingdon Road and Townsend Road in Chesham are classified as B Roads. It seems that this is a historic issue which was not correctly dealt with at the time the A416 St Marys Way was constructed. This order resolves this historic issue	Chesham	Deputy Leader & Cabinet Member for Transportation / Keith Carpenter	First notified 2/8/17

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Item	Description	Local Members	Member(s) / Contact Officer	Comments
Revocation of part of the improvement line AY-LR-01	This decision relates to an improvement line that has been held for the Aylesbury Link Road improvements that is now out of date. The Stocklake Link Road (Urban) has now been completed and as such the land no longer needs to be protected. The aim of this decision is to revoke this unnecessary section of the line.	Aston Clinton & Bierton; Aylesbury East	Deputy Leader & Cabinet Member for Transportation / Jessica Everett	First notified 21/2/18
Street Works Licence Costing	Change to costing of private street works licences. Incorporation of new licences		Deputy Leader & Cabinet Member for Transportation / Nicholas Cox	First notified 6/12/17
Deputy Leader and Cabinet M	ember for Transportation and Cabinet Member for Educat	ion and Skills		
Sustainable Modes of Travel Strategy (SMoTS) for Education	The Sustainable Modes of Travel Strategy (SMoTS) for Education is a supporting document to the Local Transport Plan 4 (LTP4). The strategy is designed to promote sustainable modes of transport to schools, colleges and other education centres. It explains what school transport is in place at the moment and what we want it to be in the future. This includes the transport needs of 16+ and Special Educational Needs and Disabled pupils. It sets out how we will work (and support others) to meet the objectives set out in this document and encourage sustainable education transport. The document is particularly aimed at schools, to help them inform their school travel plans. However, this document should be useful to any groups or individuals with an interest in school travel.		Cabinet Member for Education and Skills, Deputy Leader & Cabinet Member for Transportation / Ryan Bunce	First notified 10/8/17

Item	Description	Local Members	Member(s) / Contact Officer	Comments
Deputy Leader and Cabinet M	ember for Transportation and Cabinet Member for Resour	ces		
Aylesbury Land Use and Transportation Strategy (ALUTS) - Allocation of Final Funds	Allocation of remaining ALUTS (Aylesbury Land Use and Transportation Strategy) funding for priority local transport schemes in Aylesbury town area.	Aston Clinton & Bierton; Aylesbury North West; Aylesbury South East; Stone and Waddesdon; Wendover, Halton & Stoke Mandeville; Wing	Cabinet Member for Resources, Deputy Leader & Cabinet Member for Transportation / Jack Mayhew	First notified 26/2/18
<u>Leader</u>				
Consultation Policy	To consider the new Consultation Policy for approval and inclusion on the Policy Register		Leader of the Council / Kim Parfitt	First notified 5/3/18

Item	Description	Local Members	Member(s) / Contact Officer	Comments
May 2018 Cabinet Mem	ber Decisions			
Cabinet Member for Education	and Skills			
Consultation by John Hampden School, Wendover	The governing body of the school are consulting on a proposal that from January 2019 they lower their age of admission to 3 years of age.	Wendover, Halton & Stoke Mandeville	Cabinet Member for Education and Skills / Andrew Tusting	First notified 8/1/18
Dagnall Church of England School	A proposal that from 1 September 2018 Dagnall Church of England School increases its age range to admit children up to year 6 (11 years of age). If implemented the change would be phased in, starting with the admission of year 3 children from September 2018 and then to build up over a number of years.	lvinghoe	Cabinet Member for Education and Skills / Andrew Tusting	First notified 28/2/17
Proposal by Burford School to open a nursery in September 2018	The governing body of the school is consulting widely on a proposal, that subject to planning permission, they open a nursery in the former caretaker's house from 1 September 2018. If agreed the school's age range would change from 4-11 to 3-11 years of age.	Marlow	Cabinet Member for Education and Skills / Andrew Tusting	First notified 5/12/17

Item	Description		Member(s) / Contact Officer	Comments			
Deputy Leader and Cabinet M	Deputy Leader and Cabinet Member for Transportation						
Proposed conversion of limited waiting bays to pay and display – King George V Road, Amersham.	This report summarises the results of the statutory consultation for the conversion of the limited waiting bays in King George V Road, Amersham in accordance with the County Council's adopted policy.	Amersham & Chesham Bois	Deputy Leader & Cabinet Member for Transportation / Simon Dando	First notified 11/4/18			
Highways Development Management Guidance	The Highways Development Management Guidance intends to help developers create great places and thriving communities as Buckinghamshire grows. It is a practical guide for developers.  It sets out key principles and guidance points relating to: 'Creating Great Developments in Buckinghamshire', 'Designing for Transport in Developments', 'Managing Transport Impacts' and 'Delivering Works on the Highway'.  The guidance is part of Buckinghamshire County Council's work to help ensure all types of transport infrastructure and services keep pace with growth.  The Highways Development Management Guidance is a supporting document to the Local Transport Plan 4.		Deputy Leader & Cabinet Member for Transportation / Abigail Nichols	First notified 27/3/18			
Berryfields Proposed Waiting Restrictions	Berryfields Proposed Waiting Restrictions at Aylesbury Vale Academy School & The Berryfields Primary Academy School & The Green Ridge Primary Academy School.	Stone and Waddesdon	Deputy Leader & Cabinet Member for Transportation / Kirk Adams	First notified 22/3/18			
Appointments to Outside Bodies 2018/19	The Deputy Leader will be asked to approve the list of appointments to outside bodies for the year 2018/19		Deputy Leader & Cabinet Member for Transportation / Sara Turnbull	First notified 1/11/17			

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Item	Description	Local Members	Member(s) / Contact Officer	Comments
Phase 6 - Cressex Road / Cressex Link Road Junction Improvements and Proposed Cycleway	Road Junction   Improvements and Proposed Cycleway along Cressex   Cabinet Member for		First notified 13/3/18	
June 2018 Cabinet Mem	nber Decisions			
Deputy Leader and Cabinet M	ember for Transportation			
		All Electoral Divisions	Deputy Leader & Cabinet Member for Transportation / Antony Swift	First notified 8/2/18
Cabinet Member for Health an	nd Wellbeing			
Choice and Top-Up Policy Revision of the County Council's Choice & Top-Up Policy for Adult Social Care		All Electoral Divisions	Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 12/4/18
Cabinet Member for Planning	and Environment			
Rights of Way Enforcement Policy	To review and update the existing Rights of Way Enforcement Policy The document will outline the legislative powers available to the authority regarding enforcement, give details of what action our customers may expect the authority to take on illegalities found on the rights of way network.		Cabinet Member for Planning and Environment / David Sutherland	First notified 28/3/18

Item	Description	Local Members	Member(s) / Contact Officer	Comments
July 2018 Cabinet Mem	ber Decisions			
Cabinet Member for Health a	nd Wellbeing			
Market Position Statement	The Market Position is a single commissioning document describing health and social care needs and gaps across Buckinghamshire. The purpose is to outline areas where the Council, Clinical Commissioning Groups and independent providers (including the voluntary, community and faith sector) can work together to best support our residents and achieve better health and wellbeing outcomes.		Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 27/3/18
March 2019 Cabinet Me	ember Decisions			
Cabinet Member for Health and Wellbeing				
Care Market Pressures	Annual response to care market pressures from providers		Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 29/3/18

### **Buckinghamshire County Council**

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Please note the following information since the report included in the previous Cabinet agenda:-

- 2 decisions have been published but not yet taken
- 11 decisions have been taken
- 32 decisions on the forward plan are pending for April 2018

### **DECISIONS TAKEN**

Cabinet Member for Education and Skills

15 Mar 2018

ED02.18 - 2019 Determined Admission Rules (Decision taken)

### Recommendation

The Cabinet Member AGREED the determined admission arrangements for admission in September 2019. These arrangements shall include:

The coordinated scheme for primary and secondary admissions in Buckinghamshire, for admission from September 2019, as set out in Appendix 1.

The determined admission rules for community and voluntary-controlled primary schools as set out in Appendix 2, including the admission arrangements for schools and linked primary school arrangements, the admission arrangements for nursery classes and schools and a summary of their locations and the Published Admission Number for each school.

The changes proposed in paragraphs 3.3-3.11 relating to particular primary schools

The determined admission rules for community and voluntary-controlled secondary schools as set out in Appendix 3 (including the decision in 4.0 above to include a staff rule) plus the proposed Admission Number for each school and sixth form admission arrangements.

The proposed relevant area for school admission arrangements from September 2019, as set out in Appendix 4.



### 15 Mar 2018

ED03.18 - Pebble Brook School, Aylesbury: Proposed closure of boarding provision (Decision taken)

### Recommendation

The Cabinet Member AGREED that, as the Local Authority have followed the Department for Education statutory guidance, permission is granted for the boarding provision at the school to close.

The Cabinet Member AGREED that the change takes place from the end of the 2018 Summer term.

Cabinet Member for Planning and Environment

26 Mar 2018

PE02.18 - Buckinghamshire County Council Local Aggregate Assessment 2016 (Decision taken)

The Cabinet Member:

APPROVED the Local Aggregates Assessment 2016 report for publication

Cabinet Member for Planning and Environment and Cabinet Member for Resources

21 Mar 2018

PE01.18 - Denham Quarry Northern Extension - Summerleaze Limited (Decision taken)

**The Cabinet Members:** 

AGREED that the original plan appended to the 2010 Option Agreement be replaced by the revised plan to include the additional areas as described in the report

### Cabinet Member for Resources

6 Mar 2018

R02.18 - Progress the freehold purchase of the Arches Suite, Aylesbury (Decision taken)

The Cabinet Member:

AGREED to proceed with the purchase of the Arches Suite at a cost of £225,000 + £10,000 fees and costs with a view that it shall be included as part of the Hotel development incorporating the Courts, Annex B and the Judges Lodgings

<u>Deputy Leader & Cabinet Member for Transportation</u>

6 Mar 2018

**T01.18 - School Crossing Patrol Policy (Decision taken)** 

The Cabinet Member AGREED:

That the School Crossing Patrol Policy be adopted

12 Mar 2018

T02.18 - Buckingham-Winslow Cycleway Extension Scheme (Decision taken)

The Cabinet Member:

APPROVED the implementation of the Buckingham to Winslow cycleway extension scheme (phase1)

10 Apr 2018

T03.18 - Revocation of part of the improvement line AY-LR-01 (Decision taken)

The Cabinet Member:

APPROVED the partial revocation of the improvement line AY-LR-01. As shown in Map 1

### Cabinet Member for Community Engagement and Public Health

### 16 Apr 2018

### CE02.18 - Registration Service Fees for 2019-2020 (Decision Taken)

### Recommendation

The Cabinet Member approved the fees set out in Appendix 1 and the change to the date of increase in line with the Council's financial year

### 16 Apr 2018

### CE01.18 - Buckinghamshire Physical Activity Strategy (Decision Taken)

### Recommendation

The Cabinet Member agreed the Buckinghamshire Physical Activity Strategy

Cabinet Member for Resources and Deputy Leader & Cabinet Member for Transportation

### 13 Apr 2018

T04.18 - Aylesbury Land Use and Transportation Strategy (ALUTS) - Allocation of Final Funds (Decision taken)

### Recommendations

- 1) The Cabinet Members approved the assignment of additional ALUTS funding to projects as described in Table 1 above;
- 2) The Cabinet Members authorised the Head of Transport Strategy to apply to Aylesbury Vale District Council for these funds to be released and applied to the projects listed in Table 1. Funds will be released by AVDC in arrears when expenditure is incurred.
- 3) The Cabinet Members approved the addition of the sums in Table 1 to the BCC Capital Programme, profiled year-by-year as agreed by the Asset Strategy Board.
- 4) The Cabinet Members delegated authority to the Director of Growth, Strategy and Highways Services, in consultation with the Cabinet Member for Transportation and Asset Strategy Board, to amend the allocation of unspent ALUTS contributions and allocate any further ALUTS contributions received following approval of this report.

### **DECISIONS TO BE TAKEN**

### Cabinet Member for Health and Wellbeing

### 12 Apr 2018

HW02.18 - Supporting the Care Market: Adult Social Care Proposal for Fee Increases 2018-19 (Decision to be taken)

### Recommendation

For the Cabinet Member for Health & Wellbeing to approve the following recommendations:-

- An allocation of £1.76m to meet contractual obligations for Adult Social Care providers
- An allocation of £0.725m to address legislative changes
- All payments to be backdated to April 1<sup>st</sup> 2018

Cabinet Member for Community Engagement and Public Health

### 20 Apr 2018

CE03.18 - Review of Mobile Library services (Decision to be taken)

### Recommendation

The Cabinet Member is asked to:

- a) Agree to the discontinuation of the service on June 1<sup>st</sup> 2018 and the removal of all three vehicles to save £113,000 in Year 1 and £180,000 each year thereafter, and
- b) Agree the implementation of alternative service arrangements as set out in this Report and the Appendices as soon as the Cabinet Member decision has been made.

For further information please contact: Rachel Bennett on 01296 382290

# Agenda Item 8

### **Select Committee Combined Work Programme**

#### **About our Select Committees**

This work programme sets out all formal meetings of the Council's Select Committees.

The purpose of Select Committees is to carry out the Council's overview and scrutiny function. Their role is to support public accountability and improve outcomes for residents through scrutinising the work of decision-makers.

Select Committees can carry out this function either through an in-depth Inquiry or one-off item at Committee meetings.

A scrutiny Inquiry is an investigation on a topic that will lead to a report and evidence-based recommendations for change to decision-makers. The key difference between one-off committee items that are not part of an inquiry and scrutiny inquiries is that Select Committees normally only make recommendations to Cabinet as a result of an in-depth Inquiry.

Evidence for scrutiny Inquiries may be gathered in different ways depending on the topic, this includes taking evidence at formal Select Committee meetings and/or informal meetings, visits or external research. Prior to any work commencing the Select Committee will agree an Inquiry scoping document which will outline the terms of reference, the methodology and inquiry timeline.

For more details about Select Committee Inquiries and guidance please see <a href="http://www.buckscc.gov.uk/services/council-and-democracy/scrutiny/">http://www.buckscc.gov.uk/services/council-and-democracy/scrutiny/</a>

Finance, Performance & Resources Select Committee

Children's Social Care & Learning Select Committee

Health & Adult Social Care Select Committee

Transport. Environment & Communities Select Committee

Date	Topic	Description and purpose	Lead Service Officer	Attendees
Finance, Perf	formance & Resourc	es Select Committee		
8 May 2018	Update from Cabinet Member for Education and Skills	The Committee has requested an update on the planned review of home to school transport.	Sarah Callaghan, Service Director Education	Mr Mike Appleyard, Cabinet Member for Education and Skills Miss Sarah Callaghan, Service Director for Education Miss Gill Harding, Director for Transport, Economy and Environment
8 May 2018	HR and OD - Update	Details to be confirmed.	Sarah Murphy- Brookman	Sarah Murphy- Brookman, Interim Director of HR and OD Carly Evans, Business Partner (TEE, Resources and ACES)
8 May 2018	Draft New Technology Strategy		Sarah Ashmead, Executive Director (Resources)	Mr John Chilver, Cabinet Member for Resources Mrs Sarah Barnes, Head of TS Operations
8 May 2018	Work Programme Update	For Members to discuss the Committee's work programme	Fazeelat Bashir, Committee & Governance Advisor	

Date	Topic	Description and purpose	Lead Service Officer	Attendees
3 Jul 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Fazeelat Bashir, Committee & Governance Advisor	
11 Sep 2018	Budget Scrutiny 2018 - Recommendations Update - 6 months on	For the Committee to assess the implementation of the recommendations 6 months on.	Richard Ambrose, Director of Finance & Assets	
13 Nov 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Fazeelat Bashir, Committee & Governance Advisor	
11 Dec 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Fazeelat Bashir, Committee & Governance Advisor	

Date	Topic	Description and purpose	Lead Service Officer	Attendees			
Children's Social Care & Learning Select Committee							
15 May 2018	Education Standards	For Members to look at the 2017 Educational Attainment Results for Buckinghamshire pupils including assessing performance at reducing the gap between disadvantaged pupils and their peers	Sarah Callaghan, Service Director Education				
15 May 2018	Elective Home Education	For Members to look at the impact for children and young people on the rise in pupils being educated at home	Sarah Callaghan, Service Director Education				
15 May 2018	Looked After Children: Child Sexual Exploitation and Safety	A summary of safeguarding actions, arrangements and protocols for looked after children and young people in Bucks.	Sarah Hawkswood, Committee & Governance Advisor				
15 May 2018	Ofsted Update - Action Plan Progress	For the Committee to receive an update on progress against the Ofsted Action Plan approved by Cabinet on 19th February 2018	Sarah Hawkswood, Committee & Governance Advisor				
5 Jun 2018	Permanent Exclusions Inquiry	Report	Sarah Hawkswood, Committee & Governance Advisor	Inquiry Report for approval by Committee			

Date	Topic	Description and purpose	Lead Service Officer	Attendees
10 Jul 2018	Early Help Service	For the Committee to scrutinise progress in implementing the new Early Help Service.	Phil Dart, Programme Director - Change for Children, Tolis Vouyioukas, Executive Director Children's Services	
4 Sep 2018	Voice of the Child and Young Person Inquiry	For the Committee to look at progress in implementing the outstanding recommendation(s) from the inquiry.	Sarah Hawkswood, Committee & Governance Advisor	
27 Nov 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Sarah Hawkswood, Committee & Governance Advisor	

Date	Topic	Description and purpose	Lead Service Officer	Attendees			
Health & Adult Social Care Select Committee							
24 Apr 2018	Buckinghamshire, Oxfordshire and Berkshire West STP	For Committee Members to evaluate the progress made in relation to the BOBW Sustainability and Transformation Plan and the Accountable Care System - 12 months on.	Liz Wheaton, Committee and Governance Adviser	Attendees to be confirmed.			
24 Apr 2018	Developing Care in the Community - end of 12 month pilot	For Committee Members to evaluate the end of the 12 month pilot into the Community hubs which has been taking place in Thame and Marlow.	Liz Wheaton, Committee and Governance Adviser	Attendees to be confirmed.			
22 May 2018	Child Obesity Inquiry report	For Committee to approve the Child Obesity Inquiry report	Liz Wheaton, Committee and Governance Adviser				
22 May 2018	Future GP provision	Item to be developed	Liz Wheaton, Committee and Governance Adviser	Attendees from the Clinical Commissioning Group and One Public Estate to be confirmed			
22 May 2018	Hospital Discharge Inquiry - 12 month recommendation monitoring	For Members to review and assess the 12 month progress of the recommendations made in the Hospital Discharge Inquiry report.	Liz Wheaton, Committee and Governance Adviser				
24 Jul 2018	Adult Social Care Transformation Plans	The Committee heard about the transformation plans at its November meeting so this item will be for Members to hear about the progress in terms of delivery of the plans.	Liz Wheaton, Committee and Governance Adviser	Denise Porter, Head of ASC Transformation Jonathon Noble, Commercial Director			

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Date	Topic	Description and purpose	Lead Service Officer	Attendees
24 Jul 2018	Director of Public Health Annual Report	For Committee Members to receive the Director of Public Health Annual Report.	Jane O'Grady, Director of Public Health	
24 Jul 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Liz Wheaton, Committee and Governance Adviser	
25 Sep 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Liz Wheaton, Committee and Governance Adviser	
20 Nov 2018	Work Programme Update	For Members to consider the Committee's work programme.	Liz Wheaton, Committee and Governance Adviser	

Date	Topic	Description and purpose	Lead Service Officer	Attendees			
Transport. En	Transport. Environment & Communities Select Committee						
29 May 2018	Frieght Strategy	PRE DECISION SCRUTINY Members will review and examine the feedback from public consultation and the plans for the new Freight Strategy before a key decision is taken to approve it. Members will consider whether it will provide the best possible protection for our local communities, while balancing the needs of the freight industry.	Antony Swift, Transport Strategy Officer	Mark Shaw, Cabinet Member for Transportation.			
29 May 2018	Growth; Is the Council Ready?: 6 Month Recommendation Review	Members will review and assess the progress towards implementation of the inquiry recommendations.	Rachel Wileman, Infrastructure Strategy Manager				
29 May 2018	County Museums: Ensuring long term sustainability	Members will review the Trusts' current and planned areas of focus and activity to ensure the long term sustainability of the County museum for residents of and visitors to Buckinghamshire. They will consider recent performance of the Trust, audience development and community engagement going forward and the financial sustainability (funding and income generation opportunities) of the Trust.	Wendy Morgan-Brown, Registration Service Manager, Ruth Page, Culture Development Project Manager	Noel Brown, Cabinet Member for Community Engagement.			

Date	Topic	Description and purpose	Lead Service Officer	Attendees
17 Jul 2018	Energy and Growth - Future Demand, Challenges and Income Generating Opportunities	(To be developed and confirmed ) Members will examine the challenges and opportunities around energy supply and demand, and assess options for exploiting income generating opportunities in light of the future growth.	Edward Barlow, Head of Energy & Resources, Kama Wager, Committee Adviser	
17 Jul 2018	Sustainable School Travel Inquiry: 12 Month Recommendation Monitoring	The Committee will review and assess the progress towards the recommendations made within the inquiry report, as agreed by Cabinet in April 2017.	James Gleave, Transport Strategy Manager, Joan Hancox, Head of Transport Strategy	Joan Hancox, Head of Transport Strategy
18 Sep 2018	Modern Slavery Inquiry: 6 Month Recommendation Progress Review	Recommendation Monitoring: Members will monitor and review the progress towards the implementation of the inquiry recommendations as agreed by Cabinet.	Faye Blunstone, Community Safety Co- Ordinator, Nigel Sims, Strategic Commissioning Manager	Noel Brown, Cabinet Member for Community Engagement Nigel Sims, Strategic Commissioning Manager Faye Blunstone, Community Safety Coordinator
18 Sep 2018	Work Programme Update	For Members to discuss the Committee's work programme.	Kama Wager, Committee Adviser	

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Date	Topic	Description and purpose	Lead Service Officer	Attendees
6 Nov 2018	Growth Inquiry; Is the Council Ready? 12 Month Recommendation Update	Members will review and assess the progress towards completion and implementation of the inquiry recommendations.	Rachel Wileman, Infrastructure Strategy Manager	

# Agenda Item 8 Appendix 1

# SCRUTINY INQUIRY WORK PROGRAMME - OVERVIEW OF SELECT COMMITTEE CURRENT INQUIRIES

Inquiry Title	Inquiry Chairman	Lead Officer	May 18	June 18	July 18	Aug 18	Sept 18	Oct 18
Finance, Performance, Resources (FPR)								
tbc -	David Watson	Kelly Sutherland						
Budget Scrutiny 2019	David Watson	Fazeelat Bashir						
Children's Social Care & Learning (CSC&L)								
Permanent Exclusions	Dev Dhillon	Sarah Hawkswood						
tbc	Dev Dhillon	Sarah Hawkswood						
Health, Adult Social Care (HASC)								
Childhood Obesity	Brian Roberts	Liz Wheaton						
tbc	Brian Roberts	Liz Wheaton						
Transport, Environment & Communities (TEC)								
tbc	David Carroll	Kama Wager						
tbc	David Carroll	Kama Wager						

Scoping Evidence gathering Committee Approval Report Cabinet / NHS

For further information on scrutiny work please contact Kelly Sutherland, Committee & Governance Manager on 01296 382343. <a href="https://www.buckscc.gov.uk/democracy">www.buckscc.gov.uk/democracy</a>. Last updated on 12 April 2018

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^ To be agreed

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# **Report to Cabinet**

Title: Modern Slavery: What steps should the Council take to

ensure it fully meets the responsibilities under the

**Modern Slavery Act 2015?** 

**Date:** 23 April 2018

Date can be implemented: 1 May 2018

Author: Mr Steven Lambert, Chairman of Inquiry Group

**Contact officer:** Kama Wager, Committee and Governance Advisor.

01296382615.

Local members affected: All

Portfolio areas affected: All

For press enquiries concerning this report, please contact the media office on 01296 382444

# Summary

The Transport, Environment, Economy and Communities Select Committee undertook an Inquiry on Modern Slavery which examined the implications of the Modern Slavery Act 2015 ("the Act") for local authorities and the steps the Council should take in order to comply with its duties under the Act.

Modern slavery encompasses slavery, servitude, forced and compulsory labour and human trafficking. Traffickers and slave drivers coerce, deceive and force individuals against their will into a life of abuse, servitude and inhumane treatment.' (Modern Slavery Strategy, 2014)

The inquiry group held evidence gathering sessions between September and November 2017 to develop the conclusions and recommendations highlighted within their report. During these evidence sessions they heard from a variety of witnesses including:

- Head of Community Wellbeing and Lead Officer for Community Safety
- Cabinet Member for Community Engagement
- The Heads of Safeguarding at BCC (Adults and Children)
- A BCC Social Worker working in the Swan Unit (CSE)
- Written evidence from BCC Executive Directors



- Thames Valley Police(Investigations lead, and Anti-Slavery Coordinator)
- Manager of Rahab, (Victim Service in Reading)

Under Section 52 of the Act, Councils have a key role to play in tackling modern slavery. This includes the identification and reporting of victims; training and awareness to improve identification; submission of intelligence to police; support for victims - adults and children, and tackling perpetrators as part of a multi-agency.

The Council also has duties to address modern slavery under other legislation. For example, Modern slavery is included as a category of abuse under the **Care Act 2014**. Duties include a duty to promote well-being including protection from abuse and neglect (section 1) and to carry out s.42(1) safeguarding enquiry's. **Section 17 of the Crime and Disorder Act** places a duty on local authorities to consider crime and community safety in all its decisions.

Furthermore, the requirements under the Act underpin the Council's strategic priority of "safeguarding our vulnerable". This highlights a commitment to protecting slavery victims as vulnerable people (regardless of legal duties). This crime is, and will be, affecting vulnerable residents and children in Buckinghamshire.

Our employees are an important resource and play a crucial role in identifying signs of slavery in their everyday work. It is essential that the Council is committed to preventing slavery and human trafficking in all of our activities to improve protection for victims.

The Committee's report (see Appendix) summarises our findings and makes 8 key recommendations which focus on the steps that Buckinghamshire County Council should take to demonstrate its moral commitment and leadership in this key policy area and its compliance with its duties under the Modern Slavery Act 2015.

### Recommendation

- 1. That the Council prepares a statement on anti-slavery and human trafficking which should be published on the Council's website and reviewed annually. Examples and guidance can be found in the appendices to this report.
- 2. That Business Unit Plans should explicitly identify any potential risk of slavery and human trafficking and the steps that will be taken to manage that risk.
- 3. That the Council should develop a training strategy for modern slavery and roll out training across the organisation. The strategy should:
  - Identify who should be trained, for whom training should be mandatory and what the training needs are (e.g. first responder, frontline staff)
  - Prioritise training for frontline staff in safeguarding teams and first responders.
  - Identify the best approach to training (e.g. face to face, online, e- learning, awareness campaigns).
  - Identify other key stakeholders/partners who should receive the training (the committee's further inquiry work may inform this).
- 4. That an internal awareness raising campaign for all Members and Council staff be initiated imminently, using resources available to local authorities on the government website (information can be found in the appendices).
- 5. That the Council should introduce a clear process and guidance for completing the national referral mechanism form and notification of potential victims of modern

slavery form MS1. This guidance and links to the referral forms should be accessible on the Council's website.

- 6. We recommend that the Council should agree an appropriate approach to designated single points of contact for modern slavery and first responders across the whole of the Council. First responders should receive mandatory training on their role and the process for completing the NRM referral process.
- 7. We recommend that an agreed data collection process should be introduced to record internally, the referrals made to and by the Council. Dedicated lead officers/first responders should be responsible for collecting this data, which should be collated centrally by adults safeguarding.
- 8. We recommend that the pilot Victim Support service should be evaluated at 6 months and a report presented to the TEC Select Committee on the progress and outcomes of the pilot service.

### **Resource implications**

The resource implications of all recommendations are to be considered as part of Cabinet's response to the Inquiry Report.

# **Progress Monitoring**

The Transport, Environment and Communities Select Committee will monitor progress against the implementation of agreed recommendations at 6 and 12 month intervals.

### Your questions and views

If you have any questions about the matters contained in this paper please get in touch with the Contact Officer whose telephone number is given at the head of the paper.

If you have any views on this paper that you would like the Cabinet Member to consider, or if you wish to object to the proposed decision, please inform the Democratic Services Team by 5.00pm on Friday 20 April 2018. This can be done by telephone (to 01296 382343), or e-mail to democracy@buckscc.gov.uk

# Agenda Item 9 Appendix 1

# What steps should the Council take to ensure it fully meets the responsibilities under the Modern Slavery Act 2015?

A Report by the Transport, Economy & Communities (TEC) Select Committee

Contact Officer: Kama Wager
Committee and Governance Advisor



# Contents

Slides	Topic
3	Introduction from Inquiry Chairman
4	Methodology
5	Modern Slavery; Closer than you think
6	Local Context
7	National Context
8 - 9	Summary of Findings
10-12	Council Strategies, Policies and Plans <ul><li>Key findings</li><li>Recommendations</li></ul>

Slides	Topic
13-15	<ul><li>Training and awareness</li><li>Key findings</li><li>Recommendations</li></ul>
16-18	Referrals and Data Collection  Key findings Recommendations
19-21	<ul><li>Victim Support Service</li><li>Key findings</li><li>Recommendations</li></ul>
22	Other Observations
23	Appendices



# From the Inquiry Chairman

On behalf of the inquiry team, I would like to pass on our sincere thanks to those who gave up their valuable time to talk to us and provided us with a greater insight into this important area of work.

Councils have a key role to play in tackling and modern slavery, including identifying and supporting victims and working in partnership locally to do so. We are reassured by the efforts that we, and our partners in Buckinghamshire

are putting into this policy area and their dedication to drive this important work forward.

During the course of the inquiry into the Council's duty, we were very pleased to hear of the significant development that funding had been secured to set up a pilot victim service in Buckinghamshire, provided by RAHAB, which will start in March 2018.

In the light of this positive step, we have agreed that the planned second stage of our inquiry is no longer necessary and that a review in six months, as part of the Select Committee process, would provide a robust review of the pilot service.

This report summarises our findings and makes eight key recommendations which focus on the steps that Buckinghamshire County Council should take to demonstrate is moral commitment and leadership in this key policy area and its compliance with its duties under the Modern Slavery Act 2015.

-Steven Lambert 23rd January 2018

# Methodology

See scope in Appendix 1.

# We held two evidence sessions and heard from:

- Head of Community Wellbeing and Lead Officer for Community Safety
- Cabinet Member for Community Engagement
- The Heads of Safeguarding at BCC (Adults and Children)
- A BCC Social Worker working in the Swan Unit (CSE)
- Written evidence from BCC Executive Directors
- Thames Valley Police(Investigations lead, and Anti Slavery Coordinator)
- Manager of Rahab, (Victim Service in Reading).

Modern slavery encompasses slavery, servitude, forced and compulsory labour and human trafficking. Traffickers and slave drivers coerce, deceive and force individuals against their will into a life of abuse, servitude and inhumane treatment.' (Modern Slavery Strategy, 2014)

# Modern Slavery; Its Closer than you think and the Council has a key role to play.

The Council's strategic priority of "safeguarding our vulnerable" is a commitment to protecting slavery victims as vulnerable people (regardless of legal duties). This crime is, and will be, affecting vulnerable residents and children in Buckinghamshire.

- This film developed by the Independent Anti Slavery Commissioner explains the Council role: <a href="https://www.youtube.com/watch?v=">https://www.youtube.com/watch?v=</a>
- This film, developed by the Home Office, includes information on how to spot potential victims, how they may be exploited and what can be done to help free the UK from Modern Slavery.
   <a href="https://www.youtube.com/watch?v=Jv1H">https://www.youtube.com/watch?v=Jv1H</a> fAoOG4
- The LGA released <u>guidance</u> for Councils on 21<sup>st</sup> December 2017. We had completed our evidence gathering and complied our recommendations by this time. We were reassured that the recommendations we made were in line with those highlighted within this guidance ( see appendices).

# **Local Context**

# The police told us that:

- It is estimated there are 2500 victims in the Thames Valley.
- However, only 24 NRM referrals for this year significant underestimate.
- No understanding of prevalence in Buckinghamshire specifically.
- Ages of victims range from 17-59.
- Last year in Thames Valley, the majority of victims were UK nationals.
   Nationalities include Vietnamese, Nigerian, Gambian, Sudanese, Eritrean, Polish, Ugandan, Cameroon, British, Chinese, Ivory Coast
- Predominant exploitation types are Labour Exploitation, Forced Criminality and Sexual Exploitation.

The role of the local authority is identification and reporting of victims; training and awareness to improve identification; submission of intelligence to police; support for victims - adults and children, tackling perpetrators as part of a multi-agency approach (LGA and the Independent Anti Slavery Commissioner).

# **National Context:**

• The Home Office estimate between 10,000-13,000 victims of modern slavery nationally, but likely to be a significant underestimate.

Modern Slavery Act 2015. Section 52 imposes obligations on local authorities.

- Identified as one of the specified 'First Responders'. This imposes a 'duty to notify'
  the Secretary of State if there are reasonable grounds to believe a person may be a
  victim of trafficking or slavery.
- If the individual is happy to be identified you make a referral to the <u>National Referral</u> <u>Mechanism</u> (NRM), which records victims and provides them with access to tailored support and protection for a set time. Children are mandatory referrals.
- If the individual wishes to remain anonymous you should complete a duty to notify form (MS1 form), providing intelligence.

Care Act 2014: Modern slavery included as a category of abuse. Duties include e.g. duty to promote well-being including protection from abuse and neglect (section 1) and to carry out s.42(1) safeguarding enquiry.

Section 17 of the Crime and Disorder Act places a duty on local authorities to consider crime and community safety in all its decisions.

# Summary of Findings 1

# **Strengths**

- ✓ The Adult Exploitation Strategy 2017-2020 (includes modern slavery) was agreed on 2nd November 2017 by the Safer Stronger Bucks Partnership Board.
- ✓ An Anti Slavery Partnership Network was established in May 2017, combined with Adult Exploitation network in Oct 2017.
- ✓ Funding secured for a victim service to be piloted in Bucks, to start in March 2018.
- ✓ Approx. 375 people trained (multi-agency).
- ✓ Attendance at a LGA conference on Modern Slavery in January, demonstrated that proactive partnership activity in Buckinghamshire is progressing at a good pace.

# Summary of Findings 2

# Weaknesses

- Lack of a corporate modern slavery statement/statement of intention
- ★ Lack of widespread awareness amongst staff about how to identify and report victims of modern slavery (only 64 out of 375 were BCC staff).
- ★ Lack of accessible (website) information, guidance for Council staff on the duties, their role and the process for referring victims.
- Lack of dedicated leads and corporate data collection.
- X Current lack of a victim service and understanding of prevalence.

# Key Findings: Council Strategy and Plans 1

# **Section 54 of the Modern Slavery Act:**

- Deals with transparency in supply chains and requires "commercial organisations" with an annual turnover of more than £36m to publish an annual "slavery and human trafficking statement".
- S54 does not currently apply to the public bodies. It is, however, good practice for public bodies to publish statements. TVP is producing one, other local authorities, have done so (see appendices for examples).
- The Council has not yet published a corporate modern slavery statement.
   However, the procurement process asks suppliers to identify how they meet the S54 requirements.

# Key Findings: Council Strategy and Plans 2

# Section 17 of Crime and Disorder Act (CDA):

- The Head of Community Safety told us that Business Units Plans should identify risks of modern slavery within their services and how these will be managed.
- This would fall under the obligation for all Council services to consider modern slavery under the duty imposed under S17 CDA.
- Current Business Unit plans do not explicitly identify risks of modern slavery within the service and how they will be managed. The Head of Safeguarding told us that their plans would incorporate specific reference in the 2018/19 plans.
- TEE told us, they have an action in their service outcomes, in relation to the prevent agenda, to: "Enhance crime awareness ...by providing training ..." which could be considered for modern slavery.

# Recommendations – 1&2

The Committee felt that the Council should follow good practice and produce a statement. The statement should express the Council's attitude to modern slavery offences and set out expectations of Council staff and those with whom we do business.

Recommendation 1: That the Council prepares a statement on anti-slavery and human trafficking which should be published on the Council's website and reviewed annually. Examples and guidance can be found in the appendices to this report.

To support this statement;

Recommendation 2: That Business Unit Plans should explicitly identify any potential risk of slavery and human trafficking and the steps that will be taken to manage that risk.

# Key Findings: Training and Awareness 1

# The committee heard that:

- There is a lack of awareness of the role of Council staff in meeting the S52 duty.
- 375 multi-agency people trained only 64 of these were BCC staff.
- Home Office resources are available to raise awareness within local authorities.
- Adult safeguarding have received no referrals this year and only had 1 last year;
   National Crime Agency figures for NRM and MS1 referrals over the last two years shows BCC have not submitted any MS1 forms, and only 1 NRM referral.
- There is currently no guidance on the Council intranet for staff about modern slavery, how to identify and report victims, nor links to the NRM/MS1 forms.

# Key Findings: Training and Awareness 2

- All of our witnesses emphasised how safeguarding teams are crucial to identification of victims within the Council.
- The Heads of Safeguarding and the manager of Rahab told us that the current lack of awareness means that;
  - a) victims may not be recorded through the NRM (e.g. often the case with children, who are automatically supported via statutory safeguarding criteria);
  - b) there is a risk that adult victims who don't meet statutory criteria are overlooked.
- Unless staff identify them as a modern slavery victim, then opportunities to signpost them to relevant help will not be initiated and NRM/MS1 forms will not be completed.

Council staff play a crucial role in identifying signs of slavery in their everyday work. We need to foster professional curiosity to encourage the identification and reporting of victims.

# Recommendations – 3,4,5

Recommendation 3: That the Council should develop a training strategy for modern slavery and roll out training across the organisation. The strategy should:

- Identify who should be trained, for whom training should be mandatory and what the training needs are (e.g. first responder, frontline staff)
- Prioritise training for frontline staff in safeguarding teams and first responders.
- Identify the best approach to training (e.g. face to face, online, e-learning, awareness campaigns).
- Identify other key stakeholders/partners who should receive the training (the committee's further inquiry work may inform this).

Recommendation 4: That an internal awareness raising campaign for all Members and Council staff be initiated imminently, using resources available to local authorities on the government website (information can be found in the appendices).

Recommendation 5: That the Council should introduce a clear process and guidance for completing the national referral mechanism form and notification of potential victims of modern slavery form MS1. This guidance and links to the referral forms should be accessible on the Council's website.

# Key Finding: Referrals and Data Collection 1

# The Committee heard that:

- The Council does not currently have an agreed approach to recording of data of the NRM/MS1 referrals it makes as an organisation.
- Reading Borough Council collect data internally enabling them to monitor sources of referrals, and identify training needs through lack of referrals from service areas.
- Importantly, it is a record of those who do not agree to the NRM that require recording (should complete MS1 form), to better understand prevalence in Reading – a key issue e.g. Jan 16 - Nov 17 the NRM data suggested 6 victims but Rahab had 135 in Reading.
- This data is required to inform the level of service required going forward (Adults safeguarding and Rahab).

# Key Finding: Referrals and Data Collection 2

- In Reading, dedicated first responders are responsible for collecting data on referrals made in their service areas. Heads of Service are the designated single points of contact and first responders for modern slavery.
- Thames Valley Police have single points of contact across the force who are dedicated first responders, and fully trained in completing NRM referrals.
- The benefits of this approach are; it promotes joined up working; key liaison points; easy to identify who to train when someone leaves (Rahab).
- The Council does not currently have an agreed approach to first responders (Community Safety).

# Recommendations – 6,7

Recommendation 6:We recommend that the Council should agree an appropriate approach to designated single points of contact for modern slavery and first responders across the whole of the Council. First responders should receive mandatory training on their role and the process for completing the NRM referral process.

Recommendation 7: We recommend that an agreed data collection process should be introduced to record internally, the referrals made to and by the Council. Dedicated lead officers/first responders should be responsible for collecting this data, which should be collated centrally by adults safeguarding.

# Key Findings – 4 Victim Support Service 1

# The Heads of Community Safety and Safeguarding told us that:

- There is currently no victim service for Modern Slavery or Exploitation.
- This was a significant hindrance from the police perspective.
- If we are to successfully support victims, encourage them to go through the NRM and identify offenders we need to have a service tailored around the victim and their complex needs. (Adults Safeguarding, Rahab).
- In the later stages of our inquiry we were informed that the Council's Community Safety team had successfully secured funding from the Police and Crime Commissioner to pilot a victim service in Bucks which will start in March 2018 (which will be delivered by Rahab).

# Key Findings – 4 Victim Support Service 2

The Head of Community Safety and the Manager of Rahab (who will be delivering the service) told us that:

- The main focus of the pilot service will be to shape the service and level required by identifying potential prevalence.
- A victim service will play a significant role in ensuring that potential victims do not slip through the net (from all witnesses).
- Adults safeguarding will be able to identify people who do not meet their statutory criteria and refer them into the victim service.
- Adults safeguarding, unlike children's, do not offer long term support, their role is to signpost people.

Whilst we spoke a lot about the good practice of Reading, we recognise that Bucks have developed their response in the absence of a pilot victim service up until this point.

# Recommendation – 8

The Committee recognise the significant value of having a dedicated victim support service, and we are really pleased that there will be a pilot service running in Buckinghamshire from March 2018.

We were told that the focus of the pilot will include establishing prevalence, identifying the need, shape and demand for a service going forward.

In light of this positive development, the Committee agreed that the second stage of the inquiry was no longer necessary. We will review the progress of the pilot service and the level of demand (prevalence) after 6 months.

Recommendation 8: We recommend that the pilot Victim Support service should be evaluated at 6 months and a report presented to the TEC Select Committee on the progress and outcomes of the pilot service.

# Other Observations

Members believe that strategies for modern slavery should not be separate for children and adults. Whilst there is a joint protocol that seeks to set out how boards will work together, it was recognised by children's safeguarding that they need to improve joint working with the adults strategy (in particular around Transitions; children's to adults services).

We felt that a test purchase exercise may be appropriate once the victim service is established, to test the council's processes and pathways from a victim perspective to ensure they are fit for purpose.

A key issue highlighted was missing children and unaccompanied asylum seekers. TVP are starting a pilot in Oxfordshire to look at this issue.

In Hampshire, Children's safeguarding complete an age assessment and trafficking assessment at the start, to identify if individuals are victims of modern slavery. This could be replicated in Bucks.

Raising awareness of Modern Slavery within schools and education providers, who are well placed to identify potential child victims would be valuable.

# **Appendices**

- 1. Inquiry Scope
- 2. Evidence Session 12th September Webcast
- 3. LGA Modern Slavery Information and Guidance for Local Authorities

# 4. Modern Slavery statements – Recommendations 1 and 2:

- Guidance on producing Modern Slavery Statements.
- East Lindsey City Council
- Nottingham City Council
- Yodel
- Marks and Spencer

# 5. Recommendations 3 and 4

- Home Office Guidance for Modern Slavery
- Home Office Awareness
- Salvation Army Toolkit

# 6. Recommendation 5:

- National Crime Agency Figures for NRM and MS1
- MS1 form
- National Referral Mechanism referral form

# **Buckinghamshire County Council**

Visit **democracy.buckscc.gov.uk** for councillor information and email alerts for local meetings

# **Report to Cabinet**

Title: Direct Care and Support Services

Date: Monday 23 April 2018

Date can be implemented: 1 May 2018

Author: Cabinet Member for Health and Wellbeing

Contact officer: Kelly Taylor, 07739 531268

Local members affected: All

Portfolio areas affected: Adult Social Care

For press enquiries concerning this report, please contact the media office on 01296 382444 **Summary** 

The purpose of this paper is to outline the future commissioning intentions for the Council's inhouse Direct Care and Support services, previously called ex-Buckinghamshire Care services.

Buckinghamshire Care was established by the Council in 2013 as a Local Authority Trading Company to provide adult day care, residential short breaks (respite) and reablement services for people eligible for social care services.

In December 2016, the Council took the decision to end the contract to ensure service continuity and address concerns regarding quality. Staff and services were transferred in house in January 2017 and this now is named the Buckinghamshire County Council (BCC) Direct Care and Support Service.

The services transferred were:

- Day Services
- Residential Short Breaks (respite)
- Supported Employment
- Thrift Farm
- Reablement
- Homecare
- Laundry



Direct Care and Support services are being developed as part the wider Transformation Programme for adult social care which sets out the case for change in our approach to supporting adults with needs. We need to change our approach to create independence and self-reliance for our service users.

The Transformation Programme has three service tiers:

- 1. Living Independently connecting with others to get the advice and information people need to stay independent
- 2. Regaining Control receiving short interventions to regain control where independence may have been lost
- 3. Living with Support in situations where people need ongoing help.

In line with this approach, we also want to create more opportunities for vulnerable adults to build self-sustainable networks of support that connect them to the communities that they live in

Plans for individual services will be subject to particularised consultation so projected future models are officer proposals following their consideration of options and could be revised through due process. Decisions regarding changes to policy or significant changes to service delivery will be taken through the Council's formal key decision process as appropriate.

Plans for Direct Care and Support Services have also been designed to also achieve greatest value for money and meet savings targets, including for the Medium Term Financial Plan (MTFP) and for the adult social care Transformation Programme. The MTFP target for Direct Care and Support services for 2018-19 is £400k - £330k has already been delivered but there is a discrete target within the remaining £70k target amount for Thrift Farm of £60k that has yet to be realised. The total cumulative savings target for Direct Care and Support services for 2019-20 is £524,230.

### Recommendations

- Approve recommended proposals for each service as set out in this report.
- Delegate to the Cabinet Member for Health and Wellbeing and Executive Director to conduct suitable consultation as appropriate for each individual service.
- Agree that further key decisions to be taken by the Cabinet Member following consultation as appropriate to the individual matter

### A. Narrative setting out the reasons for the decision

### Day Centres

Shifting the way support is offered which maintains independence, supports people to engage in meaningful activities in the local community and develops natural networks of support. Buildings based day centres in future will be targeted at those with the most complex physical and behavioural needs.

In February 2018 there were 352 services users of in-house day centres (363 in September 2017). Services have below capacity utilisation and as we shift the way we offer support means that with fewer users it makes them an expensive resource to maintain.

Total budget for the service is £2,912k.

### Proposal

Phased review of all day centres and their service users including: -

- Co-production detailed work with individual users and carers
- Public and market engagement and shaping, particularly with community and voluntary groups
- Client and carer reviews, reassessments and introductory sessions
- Implementation and transition from traditional services to new community based care model including to support users with a range of opportunities including training and employment
- Develop information for service users and professionals about alternatives for support across Buckinghamshire from the voluntary, community and faith sectors
- Request that the cabinet member is given delegated authority to consult and following consultation, to take decisions on a centre by centre basis, depending on the outcome of the review of each service and the individuals

# Alternative options considered for day opportunity centres. There were a number of options considered;

- Do nothing not appropriate as this fetters choice and independence for some clients who could better achieve personal aims through use of community alternatives
- Commission centres from external market place unlikely to achieve the aims of the programme without incentives for the provider(s)
- Close all internal day centres not appropriate as some clients with multiple and complex needs may best be supported in building based centres

# Short breaks (respite)

Short Breaks provision in Buckinghamshire is in need of modernisation, both in regard of the offer and in respect of the present provision, the service delivered from Seeley's. Seeleys was rated 'inadequate' by the regulator, the Care Quality Commission, in November 2016 and following re-inspection in June 2017 is currently rated as "requires improvement".

There has been engagement with carers who use Seeleys residential short breaks (respite) and there is general acknowledgment that new premises are needed and that the previous development programme, Orchard House was not suitable. There are a number of people not able to use Seeleys because of distance to current location/facilities to support people with behaviours which may challenge service. The current service is not accessible for people from all parts of the county. There is a lack of appropriate and flexible capacity which is leading to expensive, out of area spot placements.

The preferred approach is to re-commission the new residential short breaks service in partnership with health colleagues (current 'in principle' commitment secured from CCG, with further work being undertaken around financial modelling).

There are currently 55 users. The budget for the service is £759k. Average nightly bed cost is around £287.

Also currently there is no overarching strategy on what short breaks could be and the benefits short breaks can offer, to carers and to the person receiving support. At present, personal care packages are agreed with individuals without reference to best practice to enable independence and equitable and sustainable offers of support. An established strategy would provide principles by which personal care plans can be constructed. As there is similarly no strategy for children's short breaks it is suggested the development of both is aligned.

### Proposal

- Develop, consult and publish a strategy for short breaks aligned with children and young people short breaks strategy
- Identify an appropriate site with potential for development and provision of an overnight residential short breaks facility
- Relocate from Seeleys to the new site when completed
- Request for delegated officer decision to consult on strategy and subsequent delegated cabinet member decision to approve final policy
- Request for delegated cabinet member decision to approve location of site after engagement with existing users and carers

# Alternative options considered for existing provision

- Do nothing and retain service at Seeleys the service location is not accessible for individuals from across the county and the environment cannot support people with multiple and complex needs
- Retain and develop the service at Seeleys even with significant investment, constraints of the environment mean that individuals with particularly complex difficulties can't be suitably accommodated by the unit and the service location is not accessible for individuals from across the county

# • Supported Employment

There is a two-fold approach to developing this service: to establish within present internal and commissioned provision the ethos to enable and access to employment, vocational opportunities and volunteering; and following discussions with Buckinghamshire Business First, to establish strategic links with a wider range of employers to develop opportunities for people with eligible needs.

The service currently supports 144 service users (February 2018). Total budget for service is £268k.

### **Proposal**

- Develop a new model for Supported Employment within other support services currently delivered by BCC and by wider providers
- Re-model present in-house day services to provide support to access activities and employment as above
- Further develop networks with and support from local employers to establish more opportunities for people with needs
- Request for delegated decision making regarding the final proposal and implementation plans

### Alternative options for model of supported employment

- Do nothing this option will not enable strategic development of supported employment services whether delivered in-house or through commissioned services
- Commission existing service with external provider(s) this option will not enable strategic development of supported employment services

### Thrift Farm

Thrift Farm has operated as a rural supported employment service for adults with learning difficulties since the early 1980's. This service model had operated in some other areas nationally but other local authorities have increasingly moved away from providing care and support farms as they are not now considered best practice in terms of health and safety, value for money and developing personalised outcomes for individuals. Despite significant investment between 2013 and 2016 in the catering facilities, the commercial income and out-of-county placement income are such that the running costs for Thrift Farm has a projected operating deficit of £234k in 17/18. To develop Thrift Farm into a viable commercial venture, the Council would need to invest significant capital.

The service has not generally been successful in enabling individuals to move on, to other activity options or to greater independence. Some current service users may have become dependent, remaining at Thrift Farm for considerable length of time.

There are also notable risks associated with health and safety elements of the farm, including hygiene risks around biological contamination for vulnerable adults and visitors and with use of heavy machinery.

A Request For Information (RFI) to the market received little interest and the few respondents were unable to demonstrate how they might successfully manage the enterprise in a sustainable way.

Discussions with a neighbouring authority were also unsuccessful in finding an alternative outcome.

Net spend for Thrift Farm is £436k. A total of 68 clients, 36 are Buckinghamshire County Council and the remainder are from Milton Keynes/ other local authorities, or are privately funded.

The Council is committed to ensuring its services;

- manage risks appropriately to provide safe support
- promote independence and support users to achieve their identified outcomes, promote best practice and demonstrate best value for money

# Proposal

- Explore and consult on the future options for the Adult Social Care and Support offer at Thrift Farm and for the users of the service
- Request that the cabinet member be given delegation to take a decision following consultation regarding the final proposal and implementation plans

### Alternative options for model of Thrift Farm

- Do nothing this option is not appropriate as this service model is not now providing adult social care best practice and significant investment would be required to develop the site to an appropriate standard
- Commission existing service with external provider(s) an RFI stimulated limited interest from external providers
- Joint venture with other local authorities who place people at Thrift Farm this
  option was explored, whilst other local authorities have previously wanted to
  place individuals there was no interest in joint development

### Reablement

The aim is to develop the service to provide the right support at the right time in the right place and creating opportunities for people to improve their health and wellbeing, achieve personal goals and live as independently as possible.

The approach draws on people's strengths and those of their local communities, including the voluntary and community sector. The approach will avoid/minimise reliance on support of health and social care.

The current model of reablement benchmarks behind highly performing areas and there is confidence that outcomes could improve significantly with reablement as an integral part of an intermediate care service.

The total budget for this service is £1,744k. From April -July 2017, reablement supported per month an average of 219 clients, who received 2,600 hours of support over 5.870 visits.

### Proposal

- Develop a single integrated health and social care intermediate care service, including the BCC Reablement team, and Bucks Healthcare Trust (BHT) Rapid Response and Intermediate Care (RRIC) teams
- Request that the cabinet member be given delegation to take the decision regarding the final proposal and implementation plans

# Alternative options for model of supported employment

- Do nothing this option is not appropriate given the current underperformance of the service
- Commission existing service with external provider(s) this option is unlikely to result in a best performing service or to enable an integrated approach with health

### B. Other options available, and their pros and cons

Whilst this report highlights the overall strategic direction for Direct Care and Support services, there will be dedicated work streams for each service which will require tailored consultation, engagement and co-production with relevant stakeholders. There are also Equality Impact Assessments in place and which will be regularly reviewed for each work stream.

### C. Resource implications

Plans for Direct Care and Support services have been designed to achieve the greatest value for money and meet savings targets, including for the Medium Term Financial Plan (MTFP) and for the adult social care Transformation programme. The MTFP target for Direct Care and Support services for 2018-19 is £400k - £330k has already been delivered but there is a discrete target within the remaining £70k target amount for Thrift Farm of £60k that has yet to be realised. The total cumulative savings target for Direct Care and Support services for 2019-20 is £524,230.

# D. Value for Money (VfM) Self Assessment

Large parts of the current model of Direct Care and Support services are not either being fully utilised and/or they are not able to offer the most enabling and flexible forms of support. The new vision for adult social care outlined earlier in this report moves the Council away from traditional models of social care and places a much greater emphasis on person centred planning for maximising independence and utilisation of community assets.

As each work stream is developed, further focus on financial rigour and value for money will be undertaken.

# E. Legal implications

Legal advice will be sought throughout the lifetime of the programme to address issues as identified.

Provision of community care services for adults are governed by the provisions Care Act 2014 and its associated Guidance, and where eligible needs are identified, the necessary provision to meet those needs must be set out in a care and support plan. Care plans should be kept under review and changes to the plan should follow a review of needs in most cases, and ensure that the care plan meets current need.

Any changes to services currently identified as provision to meet eligible need should be considered in a review of the supported person's needs and be reflected in a revised care plan

When considering consultation, the Council should be aware of the principles set out in relevant case law

R v Brent London Borough Council, ex parte Gunning, (1985) 84 LGR 168 identified what are known as the Gunning principles; these are that:

- Consultation must be at a time when proposals are still at a formative stage;
- The proposer must give sufficient reasons for any proposal to permit of intelligent consideration and response;
- Adequate time must be given for consideration and response; and
- The product of consultation must be conscientiously taken into account in finalising any statutory proposals.

These were specifically endorsed by Lord Wilson in *R* (*Moseley*) *v* London Borough of Haringey [2014] UKSC 56 and noted as a 'prescription for fairness'.

### **Equality Impact**

S149 of the Equality Act requires public authorities in the exercise of their functions to have due regard to the need to

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The Council will be undertaking Equality Impact Assessments in respect of the proposals identified in the report, and the outcome of those assessments will be available with the outcome of the consultation.

### F. Property implications

Services within the programme currently utilise a number of Council owned properties.

We have been working closely with colleagues in Major Assets to work through the detail and implications that the preferred options will have on respective properties.

### G. Other implications/issues

The ethos of the programme is to enable people to identify a range of alternatives for short breaks and day activity services to meet the varying needs and aspirations of the people using the services; and to use buildings-based provision when it is the only suitable option for those with very complex behavioural or physical needs. This approach compliments the developments in Adult Social Care in line with the Better Lives Transformation Programme, adopting a fundamental approach of promoting independence and reducing reliance on long-term services. This is supported by a training programme for operational staff and development of new practice standards, all of which will be fully embedded to ensure that we deliver in line with this new ethos.

### H. Feedback from consultation, Local Area Forums and Local Member views

This report sets out the high level strategic direction and we will consult with all key stakeholders for each respective area as work streams are developed.

### I. Communication issues

Communication will be managed using a robust plan, prepared in partnership with the Council and CCG Communications Team.

As there are multiple services and stakeholders involved, communication will be tailored accordingly.

### J. Progress Monitoring and Review

The delivery of this programme will be reported and monitored through internal governance routes as part of the wider ASC Transformation Programme.

### Your questions and views

If you have any questions about the matters contained in this paper please get in touch with the Contact Officer whose telephone number is given at the head of the paper.

If you have any views on this paper that you would like the Cabinet Member to consider, or if you wish to object to the proposed decision, please inform the Democratic Services Team by 5.00pm on Friday 20 April 2018 This can be done by telephone (to 01296 382343), or e-mail to democracy @buckscc.gov.uk